IN THE SUPERIOR COURT OF KING COUNTY, STATE OF WASHINGTON

PAUL LEHTO, in individually;	dividually, JOHN WELLS,	NO.
vs. SEQUOIA VOTIN SNOHOMISH CO	Plaintiffs, NG SYSTEMS, INC. and DUNTY;	COMPLAINT FOR DECLARATORY JUDGMENT AND OTHER RELIEF
	Defendants.	

Plaintiffs Paul Lehto and John Wells, by and through their attorney, Randolph I.

Gordon of GORDON EDMUNDS ELDER, PLLC hereby allege and state as follows:

I. INTRODUCTION

- 1.1 This case arises out a dispute concerning a contract between defendants Snohomish County and Sequoia Voting Systems, Inc. for the purchase of Sequoia touch-screen voting computers employed in the 2004 elections (hereinafter "the Contract"). The Contract is appended hereto as Appendix 'A.' Plaintiffs make claims under the Uniform Declaratory Judgments Act [RCW 7.24.010 *et seq.*] for specific declarations respecting the Contract and its provisions and for such other and further relief as may be necessary or proper.
 - 1.2 Plaintiffs Wells and Lehto, as citizens and voters, object to provisions of the

contract between Snohomish County and Sequoia Voting Systems, Inc. attempting to shield from public view and verification the means by which votes are recorded, counted, tabulated, and reported on the grounds that they contain "trade secret," "confidential," or "proprietary" materials. Plaintiffs contend, among other things, that provisions of the contract ought properly to be set aside based upon contractual, statutory, Constitutional and public policy grounds.

- 1.3 This case implicates questions concerning the proper balance to be struck between a free people and their government, recognizing the inherent tension between appropriate delegation of regulatory and administrative functions respecting the conduct of elections by the people to the agencies of their government, on the one hand, and the danger that lack of transparent, accurate, and verifiable elections could undermine accountability and lead to rule by self-perpetuating incumbents with the resulting damage to our democracy, on the other.
- 1.4 Access to Sequoia Voting Systems, Inc. information is essential to insure the transparency and verifiability of elections at the precise nexus of the exercise of the voting franchise (vote counting) and the essential legitimacy of government (i.e. election results). Accordingly, the court must apply strict scrutiny to all acts or contracts tending to impair the right of the people to supervise and review their elections in order that public confidence is sustained respecting the accuracy, integrity, transparency, and verifiability of voting systems. Such scrutiny supports the public policy of Washington State, as stated in RCW 42.30.010:

The people of this state do not yield their sovereignty to the agencies which serve them. The people, in delegating authority, do not give their public servants the right to decide what is good for the people to know and what is not good for them to know. The people insist on

remaining informed so that they may retain control over the instruments they have created.

1.5 This action seeks to vindicate the proposition that no contract, public or private, shall be permitted to undermine Article I, Section 1 of the Washington Constitution: "all political power is inherent in the people". Plaintiffs seek relief herein based upon past damages sustained and the threat of future injury.

II. IDENTIFICATION OF THE PARTIES

- 2.1 Plaintiff John Wells is a natural person, a registered voter, a citizen of Washington State and a citizen of the United States of America, residing in Snohomish County, Washington.
- 2.2 Plaintiff Paul Lehto is a natural person, a registered voter, a citizen of Washington State and a citizen of the United States of America, residing in Snohomish County, Washington.
- 2.3 Defendant Snohomish County is a chartered county in the State of Washington with its county seat located in Everett, Washington. Snohomish is a county government duly and validly organized and existing under the Laws of the State of Washington.
- 2.4 Snohomish County is duly authorized to own properties to perform municipal functions, including but not limited to, elections.
- 2.5 Defendant Sequoia Voting Systems, Inc. (hereinafter "Sequoia") is a Delaware corporation with its principal place of business in California, and a provider of computerized automated election systems.
- 2.6 Sequoia became registered to do business in the state of Washington as a foreign corporation on January 24, 2003.
- 2.7 Sequoia's registered agent in the state of Washington is CT Corporation, located at 520 Pike Street, Seattle, King County, Washington 98101.

2.8 Because constitutional claims are raised, Rob McKenna, the Washington State Attorney General, shall be and (as of the time the defendants' answer this complaint) has been provided with a copy of this Complaint pursuant to the provisions and procedures of RCW 7.24.110.

III. JURISDICTION and VENUE

- 3.1 The Court has subject matter jurisdiction in this action pursuant to its inherent jurisdictional powers, equity powers, power to supervise elections, and general jurisdiction specified at RCW 2.08.010.
- 3.2 By law, courts of record within their respective jurisdiction have power to declare the rights, status and other legal relations of parties to lawsuits under the Uniform Declaratory Judgments Act, RCW 7.24.010 *et seq.*
- 3.3 In addition, in declaratory judgment actions, "further relief" may be granted whenever necessary and proper pursuant to RCW 7.24.080.
- 3.4 The venue of this action (King County Superior Court) against Snohomish County is governed by RCW 36.01.050 which provides that actions against any county may be commenced in the superior court of such county, or alternatively in the Superior Court of either of the two nearest judicial districts.
- 3.5 King County adjoins Snohomish County and King County Superior Court is in one of the two nearest judicial districts.
- 3.6 Defendant Sequoia Voting Systems, Inc. ("Sequoia") has a registered agent CT Corporation in King County located at 520 Pike Street in Seattle, Washington 98101.
- 3.7 Service of process may be had, for example, upon Sequoia's registered agent in King County, Washington and, accordingly, venue is proper pursuant to Civil Rule of Superior Court 82 [Venue] which provides: "An action against a nonresident of this state may be brought: ... in any county in which service of process may be had."
 - 3.8 Defendant Sequoia Voting Systems, Inc. ("Sequoia") has, directly and through

its agents, availed itself of the benefits of Washington State and engaged in the transaction of business within Washington State, entered into contracts in the State of Washington with Snohomish County, and has sold products in the State of Washington, with products and personnel being shipped thereto on an ongoing and repeated basis.

- 3.9 On or about July 24, 2002, defendants Snohomish County and Sequoia Voting Systems, Inc., entered into a contract for the purchase of approximately 1000 touch screen voting machines, known as Sequoia AVC Edge touch screen voting machines, which machines were delivered to Snohomish County for use in Snohomish County and periodically serviced in Snohomish County.
- 3.10 Sequoia has submitted to long-arm jurisdiction under RCW 4.28.185, and further has stipulated by contract to the jurisdiction of the Superior Court of the State of Washington, with venue set in Snohomish County (Sequoia did not take advantage of the statute at RCW 36.01.050 allowing suit in an adjacent county to avoid the possibility recognized by this statute that judges or juries may favor their own employer or county to the interests of "outsiders").
- 3.11 The defendant Sequoia has at the least the minimum contacts sufficient to meet Constitutional standards of due process and fair dealing to justify jurisdiction in Washington State.
- 3.12 As Sequoia is claiming as its trade secret property the vote casting and counting software of the Sequoia AVC Edge machines, Sequoia has stepped into the shoes of Snohomish County government with respect to the core governmental function of vote counting in elections. Consequently, jurisdiction and service may be had on Sequoia in the same manner as upon Snohomish County.
- 3.13 There is no reason to believe that an impartial trial in this matter cannot be had in King County Superior Court, in the State of Washington.
 - 3.14 As of any answer or appearance in this matter, service of process has been

properly had upon defendant Sequoia.

- 3.15 As of any answer or appearance in this matter, service of process has been properly had upon defendant Snohomish County.
 - 3.16 Personal jurisdiction exists over defendant Sequoia.
 - 3.17 Personal jurisdiction exists over defendant Snohomish County.
 - 3.18 Subject matter jurisdiction exists respecting the claims pled in this Complaint.
 - 3.19 Venue is proper as to all defendants in King County, Washington.
- 3.20 There is no reason to believe that the ends of justice in this matter would not be served by adjudication of this matter in King County Superior Court, in the state of Washington.

IV. FACTS

- 4.1 Plaintiffs Wells and Lehto are legal, registered voters in Snohomish County, Washington and citizens of Washington State and the United States of America.
- 4.2 Plaintiffs Wells and Lehto have voted in the past in Snohomish County and wish and intend to vote in Snohomish County in future elections.
- 4.3 During the last two years, Plaintiff Lehto has voted both on Sequoia touch screen voting machines operated and owned (subject to retention of ownership of the trade secret software by Sequoia) by Snohomish County, as well as by absentee ballot.
- 4.4 During the last two years, Plaintiff Wells has voted both on Sequoia touch screen voting machines owned by Snohomish County, as well as by absentee ballot.
- 4.5 Plaintiff Wells is a veteran of the Armed Forces of the United States, having served during World War II in the Army Signal Corps in the Aleutian Islands in order to defend the democratic institutions and open elections of the United States from foreign aggression.
- 4.6 Plaintiff Wells is a descendent of one of the early state legislators of this state named Robert Wells, as well as a descendant of a Revolutionary War soldier named Jack

Wells of Massachusetts. As a citizen and veteran, Plaintiff Wells possesses a strong individual interest in the integrity and preservation of voting rights and our democratic elections.

- 4.7 Plaintiff Lehto is a licensed attorney in good standing in the state of Washington, practicing in the area of business law and consumer fraud, including some litigation experience in the field of computer forensics.
- 4.8 Plaintiff Lehto was an election day attorney observer trained in voters' rights in the November 2004 election, and observed both voting and whatever vote counting was allowed to be observed at Penny Creek Elementary School in Snohomish County. Plaintiff Lehto possesses and has demonstrated a unique interest in the integrity and preservation of voting rights and our democratic elections as a citizen and from being co-author of the report "Election Irregularities in Snohomish County, Washington, General Election 2004", available at www.votersunite.org/info/SnohomishElectionFraudInvestigation.pdf, which is incorporated herein by this reference. See Appendix 'B' [Election Irregularities Report].
- 4.10 Because the study suggested that malfunction and/or fraud was certain in fact but not in amount or cause, Lehto wished to obtain voting computer files for expert review.
- 4.11 After specific and repeated written and verbal request, Plaintiff Lehto was denied information and testing repeatedly by defendants Sequoia and Snohomish County that was necessary and/or very desirable for completing the study referenced above, on account of Sequoia's claims of "trade secrecy" in the software that registers and counts ballots and the County's "contractual obligations".
- 4.12 The information denied and access refused includes, but is not limited to, all information to be derived from (1) inspection of the source code of the software (2) testing the software (3) testing the voting machine as a whole (4) review of copies of computer files related to ballot creation, storage, counting and reporting, including but not limited to an opportunity to view, inspect, examine, and have access to original computer versions of

audit log files, and other computerized data. The denied data and files and testing are the most direct way to determine most conclusively whether or not fraud, error or irregularity occurred in the general election of 2004, because they are direct evidence of whether or not electronic "ballots" recorded properly inside touch screen voting computers.

- 4.13 Denial of the information requested and of access to the observational and testing data and opportunities necessary for meaningful oversight of elections, vitiates and nullifies the guarantees under the Washington Constitution and the fundamental right to vote and to have that vote counted, whereby citizens of Washington are intended to be guaranteed open, transparent, and verifiable elections consistent with the high ideals of democracy.
- 4.14 The denial of the ability to view, inspect, examine and have access to the above information and other observational and testing data and opportunities for meaning oversight of elections has damaged Plaintiff Lehto personally and directly in that he has been forced to obtain significantly more data of an indirect nature, such as subtotals for ballot propositions from each voting machine, in an attempt to do additional statistical analysis in significant part as a substitute for the denied information. In turn, this indirect method requires recruitment of extra volunteers for data entry and extra study, instead of interacting with the services of a volunteer expert on computer voting regarding the secret software. On information and belief, Lehto has also been denied direct copies of even the limited computer files that will be released, with the County providing files in .pdf form that strips the file of any meta-data such as editing information and much other forensically useful information, and the file provided does not appear to be a complete audit log.
- 4.15 Because of the denial and withholding of information pursuant to the contract's trade secret and other provisions, Lehto has incurred damages in the form of additional financial expense to purchase and/or scan paper-based voting records, additional parking costs to visit the Auditor's office for this, has incurred many hours of inconvenience, and

has been frustrated and delayed in completing his research work. Moreover, both Sequoia and Snohomish County, pursuant to the express contractual provision requiring their mutual "cooperation" in defeating any requests information deemed by Sequoia to be "proprietary" or "confidential", have forced plaintiffs to commence this lawsuit to invalidate the barriers to free inquiry in the Contract, where the County allows one private party to freely review and publish election data or procedures (Sequoia) but not any other party.

- 4.16 On information and belief, ballots cast by Washington citizens for the gubernatorial candidate, Christine Gregoire, were illegally, unconstitutionally, and faithlessly attributed to the gubernatorial candidate, Dino Rossi, due to systematic errors of the AVC EDGE Electronic Voting System DRE (Direct Recording Electronic) technology sold by Sequoia to the County. See e.g. Lehto/Hoffman Study, Exh. B, page 19.
- 4.17 On information and belief, substantiated by both eyewitness voter reports and statistical analyses, it appears that Sequoia machines may well record, modify and/or miscount previously recorded ballots. Consequently, plaintiffs Wells and Lehto have good reason to believe that their past and future votes are subject to unlawful dilution, unlawful miscalculation and that the meaningful exercise of their right to vote has been subject to interference. Plaintiffs have been denied the reliable verifiability provided by human observers and required by law, the Washington Constitution, and democratic traditions and practice.
- 4.18 Plaintiff Lehto has also been damaged while serving in the capacity of a volunteer attorney voting rights observer on Election Day, November 2, 2004. While stationed at Penny Creek Elementary School as a poll-watcher and present as of right after the close of the polls, Lehto observed the counting of the numbers of absentee and provisional ballots (which were later tabulated at the counting center), but was not able to observe the counting or tabulation of electronic ballots, even though five out of six Sequoia touch screens printed out election totals, the sixth failing entirely to do as required.

- 4.19 In fact, no one present or working on the Election Board at Penny Creek Elementary School was certain where the electronic ballots were physically located preceisely, at one point asking Mr. Lehto if he knew where the ballots were. In addition, as to one of the six Sequoia machines stationed at that polling location, Lehto was not even able to inspect and observe the grand totals printed out by that machine, apparently due to a machine malfunction of some sort preventing the machine from printing a "results slip" as required by state law, County procedures and equipment design.
- 4.20 Plaintiffs Wells and Lehto have sustained actual harm to their substantive due process liberty interests as citizens of Snohomish County, Washington State, and the United States by virtue of being unable to verify the accuracy, integrity, and legitimacy of the election of their government, and by having their right to vote burdened and subjected to interference by the Contract, and the threat of elimination of their vote in future elections.
- 4.21 The allegations set forth in this Complaint for Declaratory Judgment, under all the circumstances, show that there is substantial controversy between parties having adverse legal interests of sufficient immediacy and reality to warrant the issuance of a declaratory judgment.
- 4.22 Elections are a matter of ultimate public interest. They implicate fundamental principles of Constitutional magnitude pertaining to the essential rights of citizens in a democratic society, and the question of whether or not power is being legitimately transferred from the people to the government. As these rights pertain to the essential integrity of representative government itself, the right to pursue these actions directly resides in the people, is non-delegable, and must be vindicated in the judiciary.

4.23 The allegations set forth herein, the facts and evidence to be adduced in proceedings before the court, and the unique and special nature of the right to vote, establish that plaintiffs have effectively exhausted all lawful remedies within the existing organs of government charged with oversight of elections.

V. ADDITIONAL FACTS AND BACKGROUND

- 5.1 For several years leading up to the year 2002, the people comprising the electorate of Snohomish County voted on paper ballots that were then either optically scanned or hand counted to obtain election subtotals and totals.
- 5.2 These paper ballots were used for both absentee/early voting, as well as for election day voting, where ballots were filled out in small plastic privacy booths, with the voter directly marking lines or ovals to register votes, using black pens and similar instruments for that purpose.
- 5.3 On or about Spring 2002, Snohomish County entered into negotiations with defendant Sequoia for the purchase of DRE (Direct Recording Electronic) voting machines for Election Day voting purposes. While nominally named "Direct" recording electronic systems, these systems create electronic ballots only by a very indirect route involving numerous steps not subject to direct observation or verification.
- 5.4 On July 24, 2002, Snohomish County executed the purchase contract for 1000 DREs from Sequoia entitled: "Agreement Between Snohomish County, Washington and Sequoia Voting Systems, Inc. for the Purchase of the AVC EDGE Electronic Voting System" (hereinafter the "Contract"). A true and accurate copy of the Contract is attached hereto as

Exhibit A.

5.5 The Contract calls for Snohomish County to pay \$5,054,649 for the Sequoia touch screen DRE machines and related accessories and spare parts, plus a \$40,000 annual software licensing fee commencing one year from date of delivery.

- 5.6 In the above Contract dated July 24, 2002, Exhibit A hereto, defendants

 Sequoia and Snohomish County stipulated that elections are a governmental function that

 Snohomish County is authorized to provide; under the Contract, Sequoia provides touch

 screen computers and vote counting services to Snohomish County via software it licenses.
- 5.7 With respect to both the equipment and software, Sequoia disclaims and denies all warranties of quality, whether express of implied, including the implied warranties of merchantability and fitness for a particular purpose.
 - 5.8 The Contract provides a one year limited warranty, under ¶ 32 thereof, that the equipment delivered will be free from defects in material and workmanship and will conform to the specifications included in the contract documents and manuals.
- 5.9 With regard to the software itself, the Contract only provides a very limited software warranty, under Exhibit B thereto, that the latest unmodified version of the Software delivered thereunder shall perform in accordance with the Software Documentation for a period of one year after the acceptance of the Software and Software modification.
- 5.10 To limit what can be done in the event of software malfunction, the Contract also provides, under Exhibit B, that the exclusive remedy shall be for the County to have replaced any defective media which prevents the Software from satisfying the limited warranty or to correct any errors which the County finds in the Software during the warranty period which prevent the Software from performing as described in the Software

documentation. Any replacement Software will be warranted for the remainder of the original warranty period or through completion of the next election, whichever is longer.

- 5.11 The software documentation needed to interpret the meaning of this warranty is claimed as a trade secret by Sequoia and Snohomish.
- 5.12 The Contract establishes a scheme under paragraphs 26 and 32 and others, where Snohomish County and Sequoia agree to conceal or delay disclosure of information from the people, ostensibly to prevent disclosure of information deemed by Sequoia to be "confidential" or "proprietary" or "trade secret."
- 5.13 Specifically, the County agrees in Paragraph 26 [Confidentiality] that following "demand ... upon the COUNTY pursuant to Ch. 42.17 (Public Records Act) or otherwise for disclosure of materials considered by the CONTRACTOR to be "Confidential", "Proprietary" or a "Trade Secret", the COUNTY ... shall ... refrain from disclosing such records for a period of 72 hours in order to provide the CONTRACTOR with an opportunity to seek legal protection against disclosure from a court of competent jurisdiction."
- 5.14 Paragraph 34 [Subpoena] provides that "[i]n the event that a subpoena or other legal process issued by a third party in any way concerning the Equipment or Related Services provided pursuant to this Agreement is served upon CONTRACTOR or COUNTY... [the parties] agree to cooperate with the other party in any lawful effort by the such other party to contest the legal validity of such subpoena or other legal process commenced by a third party." (emphasis added)
- 5.15 On information and belief, none of the employees or agents or programmers of Sequoia who have *de facto* control over operation of vote counting mechanisms are in any

way sworn to any oath of loyalty, honesty, or accuracy as are election officers, even though they have substantial opportunity to affect the election.

- 5.16 The implementation of the Contract with Sequoia and Snohomish County's own procedures has numerous direct consequences adverse to voters and to the fairness, ease, efficiency, accuracy, transparency, and verifiability of elections and accountability of elected officials and election officials.
- 5.17 The character and magnitude of injury to plaintiffs and to the meaningful exercise of their right to vote and the franchise of the citizenry are such that customary deference to state regulation and regulators is inadequate and inappropriate to protect the people's basic rights, or to police the integrity of the elections that transfer power from the people to the government.
- 5.18 Those voters at polling places who do not wish to use a touch screen voting computer lacking in the verifiability available with a paper ballot lose any other voting option at polling places other than a legally inferior provisional ballot.
- 5.19 Voters wishing to vote at their polling place on Election Day are subjected to lines during rush periods of 45 minutes or longer because the process by which voting takes place on touch screen machines itself forces the touch screens to act as bottlenecks, unlike paper ballots which can be voted on one's knee, lap or against a wall if the voter does not wish to wait for a privacy booth.
- 5.20 Defendant's Sequoia's AVC Edge System machines readily allow voters to vote multiple times, in violation of the Constitutional principle requiring one person/one vote, by simply pressing a button on the Sequoia twice. Poll workers are advised in writing to watch

voters under these circumstances to insure they do not vote more than once.

5.21 Using the same button, the instructions for the blind voter verbally request the voter to press the "yellow button" in order to activate the options for blind voters, but otherwise fails to give the blind voter enough detail about what the color yellow looks like, even though touch screens are marketed as "access" devices for the disabled.

5.22 The procedure for recalibrations of the touch screen also involves pressing the yellow button, as do other procedures. The design of the system's procedures concerning the yellow button are sufficiently overlapping and confused that incidences of multiple voting would be readily rationalized, as are the more than 80 Snohomish County polling places whose number of signatures in the poll books does not match the number of votes on Sequoia DREs, according at least to the face of the ballot accountability sheets.

5.23 Defendant Sequoia's voting system as implemented by Defendant Snohomish County fails to provide "absolute secrecy" in preparing and depositing ballots, in violation of the Article VI, §6, because the flat screen position broadcasts the choices of the voter to anyone within many feet of the voting area, including but not limited to those walking by. The form of "electronic ballot" not only fails to meet Constitutional standards, but as designed, either allows time stamped e-ballots to potentially be correlated to real voters, and if not, then this voting scheme renders the very proof elections officials wish to have before allowing investigation (proof of ballots not counted as cast) impossible to show.

5.24 Virtually all touch screen voting computers are transported on Election Day morning and are subject to risks of vibration and accident as well as other causes that result in the miscalibration of a number of the touch screen computers, causing those computers

to register a selection of the wrong candidate (disproportionately in favor of one party) and leaving voters believing the "cast vote" function will not operate any more accurately.

5.25 Miscalibration does not result in a random error, but results in a machine that systematically registers a vote contrary to the voter's intent by, for example, consistently casting a vote on a line of the electronic ballot some distance below the line selected by the voter the screen. Unlike random miscalibration errors would be expected to function, the actual errors on Election Day did not affect all races or all parts of the screen.

- 5.26 On information and belief, at least 81 different touch screens had to be recalibrated on election day, some more than once, meaning that nearly 10% of the touch screens exhibited vote hopping or switching behavior sufficient to require intervention by elections officers and/or troubleshooting teams.
- 5.27 There exists substantial evidence, direct and circumstantial, statistical and eyewitness, indicating that Sequoia's AVC Edge System is inherently less accurate and verifiable than other available and even more affordable election systems.
- 5.28 Snohomish County lacks the resources to provide adequate computer security checks, to determine prior to voting whether the devices are communicating wirelessly or over an electrical or data network, to train poll workers to check the integrity of the computer security every two hours as required by statute and to enforce said statutory requirement. As a consequence, Snohomish County is dependent upon a continuing service contract with Sequoia in order to keep machines running on even a basic level and could not hold elections for very long without continuous dependence on this outside assistance.
 - 5.29 Plaintiff Lehto has requested and been denied access to Sequoia voting

machines for auditing and testing purposes in order to make further determinations about the reliability and accuracy of the software and hardware used. All requests by Lehto for things such as operator's manuals, testing opportunities, copies of software programs, copies of source code, object code, original audit log computer files, and other data deemed necessary for a computer forensics analysis has been denied on account of the Sequoia contract and its trade secrecy provisions.

5.30 A genuine controversy exists between plaintiff Lehto and defendants

Snohomish County and Sequoia concerning the Contract as written and applied to plaintiffs.

This controversy specifically, without limitation to the examples set forth herein, implicates the enforceability of the contractual scheme of elections implicitly and explicitly established by the Contract's constitutionality, legality, and propriety under law and public policy.

VI. CAUSES OF ACTION – Basic Principles

- 6.2 The specific causes of action hereinafter set forth in the following section with greater particularly rest upon the factual allegations set forth in Sections I V above and the common body of fundamental principles hereinafter set forth in this section.
- 6.3 The first principle in democracy and the first principle of Article I, §1 of the Washington State Constitution is that all political power is inherent in the people.
- 6.4 Consistent with interpretation of the Washington State Constitution express command, plaintiffs recur to basic principles in this action seeking the clarification and vindication of fundamental rights, because such frequent recurrence to basic principles is

necessary to the preservation of liberty and the perpetuity of free government. Washington Constitution, Art. I, §32.

- 6.5 The right to vote is deemed a fundamental right, because, as held, it is "preservative of all other rights." It has been held, in order to be meaningful, to include within its scope the right to have one's vote counted, and any other things necessary to give the vote effect. The right to vote is so fundamental that it was used to create and ratify the Constitution itself, thus voting clearly existed prior to the Constitution itself.
- 6.6 Article I, § 6 of the Washington State Constitution mandates that elections in the state of Washington are required to be "free and equal." Article I, §19 of the Washington State Constitution provides: "All elections shall be free and equal, and no power, civil or military, shall at any time interfere to prevent the free exercise of the right of suffrage." It follows directly from the above that no power, civil or military, shall at any time interfere with the free and proper counting of the vote, in the absence of which the right of suffrage is rendered illusory.
- 6.7 RCW 42.30.010 [Open Meetings Act] provides one of the strongest public policies of the state of Washington, or any state:

The legislature finds and declares that all public commissions, boards, councils, committees, subcommittee, departments, divisions, offices and all other public agencies of this state and subdivisions thereof exist to aid in the conduct of the people's business. It is the intent of this chapter that their actions be taken openly and that their deliberations be conducted openly.

The people of this state do not yield their sovereignty to the agencies which serve them. The people, in delegating authority, do not give their public servants the right to decide what is good for the people to know and what is not good for them to know. The people insist on remaining informed so that they may retain control over the instruments they have created.

6.8 The purpose of the Act is to allow the public to view the decision-making process at all stages, for the purposes quoted above in the statement of public policy regarding the Open Meetings Act. The purposes of both the Act and constitutional government would be undermined by narrow construction of one of the strongest statements of policy under the law. It follows that the unique process of elections by which government is linked to the consent of the governed may not be insulated from direct knowledge by the people.

6.9 RCW 42.17.010 *et seq.* [Public Disclosure Act] is intended to assure continuing public confidence in the fairness of elections and governmental processes through allowing liberal request and disclosure of documents by the government. The purpose of the Public Disclosure Act (PDA) is to keep public officials and institutions accountable to the people and to preserve the most central tenets of representative government, namely, the sovereignty of the people and the accountability to the people of public officials and the governmental agencies that serve them. The Public Disclosure Act is also to be liberally construed to promote full access to public records, and its exemptions are to be narrowly construed.

6.10 The Open Meetings Act, Public Disclosure Act and other laws implement principles of constitutional government which inhere in the Washington State Constitution and are instantiated in the forms of government instituted among the people through their elected officials.

6.11 Pursuant to the Washington Constitution, various public referenda, statutes and provisions of the Washington Administrative Code, Washington state elections are also required to be open to the public generally for purposes of observation, and open to

registered electors in particular, for purposes of casting votes.

6.12 While electoral law and regulation necessarily have some impact on the right to vote, the important regulatory task of ensuring that elections are fair and orderly must be subject to strict scrutiny where the public's right to know and the integrity of the electoral process itself is implicated.

- 6.13 No private right of contract can supplant the right of the public to examine the precise nexus between the meaningful exercise of its franchise and the legitimacy by which elected officials are authorized to exercise the powers of government on its behalf.

 Plaintiffs have sought the appropriate and least disruptive means by which the fundamental rights of the people can be vindicated, the character and nature of which, outweigh any possible interest the defendants have in maintaining secrecy, which applies properly only to the interest of voters (in not being retaliated against for their voting choices) and not to any interest of government in the voting process.
- 6.14 It is the policy of the State of Washington "to encourage every eligible person to register to vote and to participate fully in all elections." RCW 29A.04.205. "No right is more precious in a free country than that of having a voice in the election of those who make the laws under which, as good citizens, we must live. Other rights, even the most basic, are illusory if the right to vote is undermined." Wesberry v. Sanders, 376 U.S. 1, 17, 84 S. Ct. 526, 11 L. Ed. 2d 481 (1964)."
- 6.15 Free, equal and open elections constitute one of the fundamental rights state national guard and national defense forces are created in order to protect. If the military forces of a foreign power sought "merely" to register and count America's votes in secret,

this would be recognized immediately for what it is, and resisted militarily. The law will not abide a conquest by contract, or a takeover of democracy by alternative means.

VII. CAUSES OF ACTION - Enumeration of Claims

- 7.0 Plaintiffs herein seek a series of Declarations pursuant to RCW 7.24 *et seq.*, which Declarations will resolve fully the case and controversy herein respecting interpretation of the Contract and plaintiffs' rights respecting the subject matter of the Contract in light of the Washington State Constitution, statutes, case authority, and public policy, and such other and further relief as may be necessary and proper under RCW 7.24.080 including compensatory, restitutionary, and coercive remedies. All facts set forth herein or appended hereto are hereby incorporated herein by this reference and shall apply to each of the causes of action which follow:
- 7.1 First Cause of Action: Impermissible Infringement on Liberty Interests in "Free and Equal" Arising under the Washington State Constitution, Law and Tradition.
- 7.1.1 Article I, § 6 of the Washington State Constitution mandates that elections in the state of Washington are required to be "free and equal." Article I, §19 of the Washington State Constitution provides: "All elections shall be free and equal, and no power, civil or military, shall at any time interfere to prevent the free exercise of the right of suffrage." The foregoing, together with democratic traditions both antecedent to and resultant from such Constitutional provisions, mandate that no power, civil or military, shall at any time interfere with the free and proper counting of the vote, in the absence of which the right of suffrage is rendered illusory. A legally cognizable and protected liberty interest arises under the Washington State Constitution and Washington law and tradition.
 - 7.1.2 The Contract herein seeks, through the civil authority imputed to it by the

Common Law, to interfere with the free exercise of the right of suffrage and creates, by virtue of the technologies involved, an inherently separate and unequal method of counting the vote in violation of the Washington State Constitution and Washington law and tradition. The Contract and the voting system put into effect thereby creates a Constitutionally defective election scheme, in that it shields errors, known and unknown, and potential errors from effective review, oversight, verification, and correction, and, *inter alia*, puts voters in possession of a machine that will readily allow them to vote multiple times and faithlessly records, counts, tabulates and reports the intentions of the voters.

- 7.1.3 The right of suffrage includes a public counting of the vote, in the absence of which the public's fundamental right by which its government is held accountable can be subject to secret usurpation by corrupt practices, incompetence or neglect as, on information and belief, occurred here.
- 7.1.4 In interpreting the Washington state constitution, Article I, §32 provides that "a frequent recurrence to fundamental principles is essential to the security of individual right and the perpetuity of free government".
- 7.1.5 The Court should declare the Contract void in whole or in part to the extent it violates the above-described liberty interests in free and equal elections, burdens and dilutes the fair, equal and effective right to vote, and gives rise to an electoral scheme which is not rationally related to the purposes of establishing a representative government as set forth in the Constitution and under Washington law and tradition.
- 7.2 <u>Second Cause of Action: Violation of Policies Mandating Transparency of Elections</u>

 Underlying Public Disclosure Act, RCW 42.17 *et seg.* and Open Meetings Act, RCW 42.30 *et seg.*

and Washington Law.

7.2.1 The contract terms have the direct effect of negating the overarching legislative, public and Constitutional purposes embodied in the Public Disclosure Act, RCW 42.17 et seq. and Open Meetings Act, RCW 42.30 et seq. and the statutory framework respecting the conduct of elections. The Court should declare the Contract void in whole or in part to the extent that it removes from public view and review a core operation of government negating the legislative, public and Constitutional purposes embodied in the Public Disclosure Act, RCW 42.17 et seq. and the Open Meetings Act, RCW 42.30 et seq. and the legal framework governing the conduct of elections in Washington State.

7.2.2 The purpose of the Public Disclosure Act is "so as to assure continuing public confidence of fairness of elections and governmental processes" and "full access to information concerning the conduct of government on every level must be assured as a fundamental and necessary precondition to the sound governance of a free society." RCW 42.17.010.

- 7.2.3 The Contract provision of touch screen voting computers violates the requirements of RCW 29A.44.250 which requires that "the tabulation of ballots, paper or otherwise, shall be open to the public" because the computerized counting of the vote is invisible, absolutely unverifiable, and, hence, uncorrectable. It violates WAC 434-261-010 which requires that all aspects of the activities of a vote counting center be open to the public.
- 7.2.4 The Court should declare the Contract void in whole or in part to the extent it violates the transparency of elections mandated by the Constitution, Washington law and statute, and Washington tradition.

7.3 Third Cause of Action: Impermissible Delegation of Core Governmental Function.

- 7.3.1 The conduct of elections and the counting of ballots is a core function of government that may not be delegated or "outsourced" to a private entity not subject to the duties owed by a government to its people. Sequoia has "stepped into the shoes" of the government and has, in fact, become the government with respect to Election Day vote counting, but wrongly refuses to acknowledge the governmental obligations and the rights of the citizens that come along with that status.
- 7.3.2 The Contract herein purports to delegate authority to a private corporation respecting the conduct of elections and purports to require the government to follow a legal strategy antithetical to open and transparent elections by opposing the public's right to know how votes are cast, counted, tabulated in furtherance of private rather than public purposes.
- 7.3.3 The Contract impermissibly purports to delegate the authority of an "election board" under RCW 29A.04.049 (consisting of the election officers serving at each polling place location) to a private party. Sequoia, with its ongoing maintenance and support of its own machines, is the functional equivalent of the elections division of the Auditor's office.
- 7.3.4 On information and belief, none of the employees or agents of Sequoia who have *de facto* control over operation of vote counting mechanisms are in any way sworn to any oath of loyalty, honesty, or accuracy as are election officers, functionally depriving Washington elections of the integrity mandated by law. It violates the state policy of elections set forth at RCW 29A.04.205 "to protect the integrity of the electoral process by providing equal access to the process while guarding against discrimination and fraud."

any citizen without adequate precautions or compliance with testing and certification requirements under RCW 29A.12.101. Sequoia's devices fail to meet other requirements of other certified voting technologies.

- 7.3.5 Sequoia is not constitutionally or legally qualified to be an elections officer, since it is neither a natural person, a United States citizen, or otherwise qualified to administer elections. Sequoia was not authorized to do business in the State of Washington on July 24, 2002, the date the Contract was entered into.
- 7.3.6 The Court should declare the Contract void in whole or in part to the extent that it establishes an impermissible delegation of core governmental functions to a private party while purporting to relieve from that private party from the performance of the Constitutional, legal and traditional obligations associated therewith.
- 7.4 <u>Fourth Cause of Action: Impermissible Claims of Trade Secrecy Waived as a Matter of Law and Fact.</u>
- 7.4.1 There is no legitimate "trade secrets" in Sequoia software that are not already adequately protected by the difficulty in decompiling the source code in any software. To the extent the existence of trade secrets is used as a basis to deny public access to records pertaining to the conduct of its election, such denial is baseless and contrary to law and policy.
- 7.4.2 Trade Secrecy has been waived by disclosure, in that Sequoia code has actually been released to the public and is in the public domain. Trade secrecy as to operator's manuals has been waived by actual past disclosure in New Mexico and other states. Sequoia has failed to sufficiently protect its alleged trade secret software in its own operations, marketing,

testing, and escrow of software, and only adequately or aggressively seeks secrecy as applied to public requests for information on the same, thus waiving trade secret status.

7.4.3 Sequoia's software fails to qualify as a trade secret because it fails to meet the required standard of providing a competitive advantage to Sequoia in that it is clearly inferior and riddled with programming errors and no person would use it as a model for entry into the voting equipment field, thus it fails to constitute the requisite "competitive advantage" needed for trade secret status.

7.4.4 By virtue of its use in a core governmental function, the software has entered the public domain and is no longer a trade secret, if it ever was. Sequoia is functioning in the capacity of a governmental entity and is constrained by the statutory and Constitutional requirements applicable to Snohomish County in assuring a free, equal, open, and verifiable election conforming in all respects to the statutory framework created.

7.4.5 Specific provisions within the Contract whereby the parties agree to cooperate in order to preserve trade secrecy and confidentiality of the vote casting and vote counting software, and to work together to quash "through any lawful means" any attempt by the public or any third party to find out information about this software or any other matter the defendant Sequoia considers "confidential" is void as a matter of law under the Washington State Constitution, statute case authority, tradition, and public policy. The Court should declare the Contract void in whole or in part to the extent it sets forth trade secrecy and confidentiality in violation to the principles set forth under the Washington Constitution, Washington law and statute, and Washington tradition.

Fifth Cause of Action: Contract Void for Misrepresentation and Breach of Warranty.

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- 7.5.1 Sequoia made express representations that the Sequoia AVC Edge was fit for use in elections to be conducted by Snohomish County, that it was accurate, did not change votes or malfunction, and that it complied with all state and federal laws. On information and belief, Sequoia made other express representations about the existing and future performance of the AVC Edge machine.
- 7.5.2 Sequoia then attempted to and succeeded in inserting a contractual provision purporting to waive the implied warranties of merchantability and fitness for a particular purpose through a contract provision. This purported waiver means that Sequoia was denying that the machines were fit for their normal use (merchantability) and denying that the Sequoia machines were fit for Snohomish County elections (the particular purpose for Snohomish County).
- 7.5.3 Despite the attempted disclaimer of any basic utility of the machines beyond a limited one year parts warranty and one year warranty that the machines would merely meet the contract description of them, Sequoia insisted on a price of approximately \$5,054,000 for 1000 machines, or approximately \$5,054 per machine, while other jurisdictions (e.g. county in California) were only charged approximately \$18 million for approximately 5000 machines, or only about \$3600 per machine.
- 7.5.4 These disclaimers of warranty were insufficient as a matter of law, the express warranties survive the form disclaimers, and disclaimer of the implied warranty of fitness for a particular purpose was ineffective.
- 7.5.5 The Court should declare that Sequoia breached its express and implied warranties justifying rescission, restitution, and damages.

- 7.6 Sixth Cause of Action: Contract is Deficient for its Failure to Provide Required "Chair of Custody."
- 7.61 Ballots are required to be under seal whenever not being observed by the public and/or the political parties and therefore inert and immune from tampering. Ballots are not a all inert or reasonably immune from change or tampering while on the hard drives or memory cartridges of Sequoia machines.
- 7.62 No memory device, be it the hard drive or flash memory, is secured in the chain of custody other than the memory cartridge, submitted to the counting center by the workers of each polling places' election board, after the polls close. Because the memory cartridge is changeable and not reasonably free from tampering during election day like paper ballots in a locked box are, the use of Sequoia memory cards to report results violates the spirit and the letter of the security and chain of custody provisions of RCW 29A. *et seq*.
- 7.6.3 It provides a voting system or device that violates the statutory chain of custody of ballots, in which ballots are not supposed to be alterable or changeable while under seal or while under any other condition besides the voter exercising her vote, because all electronic ballots are subject to silent, undetectable, unverifiable changes on the computer hard drive even after being recorded by the voter. The Court should declare the scheme established by the Contract to be violative of the requirements of Washington Constitution, law an statute, and tradition.
 - 7.7 <u>Seventh Cause of Action: Failure to Provide a Proper, Separate, Secret Ballot.</u>
- 7.71 Plaintiffs allege that the contract to purchase Sequoia AVC Edge voting machines is illegal, and void *ab initio* (from the day it was signed) because it purports to waive the

right to vote a legal ballot of Snohomish County electors, because the design of the touch screen machines inherently creates both secret vote casting (in which the voter does not truly know how his or her vote was cast) as well as secret vote counting (in which no Snohomish County resident is able to observe the processing and counting of touch screen votes) while denying the only secrecy allowed by law (the secrecy of the ballot), because the choices of the voter are openly visible to any within eyesight distance of the voter.

- 7.72 Sequoia's touch screens do not use "ballots" in the Constitutional meaning of the term "ballot", as illustrated in the Constitution itself, at Article VI, § 18. It does not allow witnesses to "observe the ballots and the process of tabulating votes" during a hand recount in violation of RCW 29A.64.041(1) where the "ballot" is statutorily defined as "the physical document on which the voter's choices are to be recorded" RCW 29A.64.041 (1); RCW 29A.04.008(1)(d). The touch screens do not satisfy the statutory scheme for Washington elections.
- 7.73 Touch screen voting systems to not provide "absolute secrecy" in preparing and depositing ballots, in violation of the Article VI, § 6, because electronic ballots can be traced as to the time they were cast and thus correlated with particular voters.
- 7.74 The touch screen voting machines are not statutorily authorized because they do not qualify as "poll site ballot counting devices" which are required under RCW 29A.04.115 to be a device "programmed to accept voted ballots at a polling place for the purpose of tallying and storing the ballots on election day", in that the touch screens do not "accept voted ballots" but rather create their own alleged electronic ballots, nor have

these touch screens been approved for use fully within the meaning of RCW 29A.12.010.

- 7.75 Touch Screens violate the recording requirements of RCW 29A.12.150

 (1) and may not be used in any election because ballots are not recorded on a "separate" ballot available for audit purposes after the election because the ballots are not "separate" but rather joined, and are not readily available for audit purposes.
- 7.76 For reasons similar to those stated directly above, the Secretary of State improvidently certified the Sequoia machines in violation of RCW 29A.12.150(2) which requires the Secretary of state not to certify unless separate ballots available for audit purposes after the election are created.
- 7.77 Further, Plaintiffs for their causes of action plead below also allege that the defects stated below related to the contract for the sale of the Sequoia Edge voting machines go to the whole of the contract and the court should declare that such defects render the Contract void and unenforceable as an illegal contract, and any defects are not severable from the rest of the contract.
- 7.8 <u>Eighth Cause of Action: Conflict of Interest.</u> The Court should declare that the Contract is void as the product of impermissible conflict of interest on the part of Snohomish County agents, employees, and officials involved in the Contract negotiations and decisions to purchase and justify the decision to purchase the Sequoia equipment.
- 7.8.1 There is an unavoidable conflict of interest between the privacy desires of Sequoia and the public nature of elections which are embodied in the Contract. Snohomish

County and Sequoia failed to bargain at arms length, in that they failed to expressly agree that Sequoia would comply with all federal and state laws.

7.8.2 Snohomish County, by and through its agents, including but not limited to Sco Konopasek, expressed favoritism toward Sequoia in the contracting and bidding process. After Konopasek left Snohomish for a similar position in California, he agreed to purchase (over objections of other county officials) additional Sequoia machines even though they were not the lowest responsible bidder and their software was rated as inferior, or the like. This favoritism for Sequoia and also for electronic voting has led Konopasek to publish articles purporting to defend the Sequoia technology against any criticism, when his duty and the duty of the County Auditor and canvassing board are to provide impartial service to the public, not advocacy for private interests.

7.8.3 Similarly, on information and belief, Snohomish County Auditor Terwilliger has also lobbied in favor of the machines, seeking in published op-ed pieces and otherwise to dismiss criticisms of Sequoia machines, failing to investigate reports of significant anomalies and problems with the machines, issuing testimonials on behalf of Sequoia on the www.sequoiavote.com we beite such as: "We are pleased to report that our first countywide election using touch screen voting technology has been an unqualified success."

7.8.4 Snohomish County continues to consent to continued publication of the above statements, despite actual knowledge that they are untrue and/or would deceive a reasonable third person as to the nature of Snohomish County's actual experience with the Sequoia machines which has been highly problematic in the 2004 elections.

7.8.5 The court should declare that the actions of Snohomish County officials in the Auditor's office establish an impermissible conflict of interest such that Snohomish County has

abandoned its representation of its citizens and advanced the interests of a private party, Sequoia Voting Systems, Inc., all to the damage of the people of Snohomish County.

7.9 Ninth Cause of Action: Violation of Magnuson-Moss Warranty Act.

- 7.9.1 As recited in the Contract for sale of the machines, the Sequoia Edge machines were intended for municipal elections, and not for resale. Snohomish County contracted to purchase the machines on as an agent of the people of Snohomish County, Washington.

 Snohomish County does not charge for use of the machines or have a commercial purpose for using them.
- 7.9.2 The Sequoia Edge voting machines are used by consumers to cast their votes which is the sole intended use of the machines.
- 7.9.3 The Magnuson-Moss Act prohibits tying provisions that purport to waive warranty or service contract provisions based on the failure to meet specified preconditions.
- 7.9.4 Sequoia claims that a subsequent service contract that Snohomish County entered into subsequent to the purchase contract, would be void if any instruments, testing, or examination is performed on the machines without Sequoia's permission, threatening it would "void" the "warranty." This constitutes a "tying" provision violative of the Magnuson-Moss Warrant Act with less than \$50,000 at issue under this claim. This tying provision was used, in whole or in part, to deny plaintiff Lehto the right to conduct any testing of the Sequoia machines whatsoever, without Sequoia's express permission, which has not been forthcoming and operates to conceal the operations of the election machines denying the public access to a transparent, free, equal, and open election, subject to view, review, oversight, and verification by the public.

7.9.5 Plaintiffs are entitled to all remedies under the Magnuson-Moss Warranty Act including attorneys' fees, costs, and all legal, equitable and restitutionary remedies.

7.10 Tenth Cause of Action: Contract Invalid and Illegal as Applied. The court should declare that the Contract is invalid and illegal in that its implementation is contrary to the statutory scheme for elections:

7.10.1 Election officials administering touch screen voting are unable to "periodically examine the voting devices to determine if they have been tampered with" in violation of RCW 29A.44.190 and are unable to have any meaningful access to the machines as presently designed;

7.10.2 Sequoia touch screens do not comply with the requirements of Help America Vote Act of 2002 (HAVA), 42 U.S.C. §15301 *et seq.*, and the technical standards incorporated therein, in that Sequoia touch screens lack the ballot accuracy required; they can only be used in elections under the questionable waiver of the Washington state Secretary of State of compliance with these requirements.

7.10.3 The testing and certification requirements of RCW 29A.12.101 properly applied would assure that multiple voting be disallowed, that voters not be issued ballots of other jurisdictions besides their polling place that votes not be changeable or erasable after being initially recorded, that voting systems be resistant to fraud and require that voting systems meet all other requirements of any other certified voting technologies. The Sequoia machine fails to meet statutory standards when properly applied.

7.11 Eleventh Cause of Action: Such Other Relief as Necessary and Proper under RCW

7.24.080. Further relief based on a declaratory judgment or decree may be granted whenever

necessary or proper under RCW 7.24.080 by petition to a court having jurisdiction to grant the relief. When the application is deemed sufficient, the court shall, on reasonable notice, require any adverse party whose rights have been adjudicated by the declaratory judgment or decree, to show cause why further relief should not be granted forthwith. Upon a determination upon the declarations set forth above, Plaintiffs may seek other equitable, compensatory, or restitution ary relief. For instance, without limitation of the foregoing, Plaintiffs believe that continued use of the Sequoia AVC Edge voting machines would result in irreparable harm unless such use is permanently enjoined.

7.12 Twelfth Cause of Action: Disgorgement and Restitution. Plaintiffs herein ask that the Contract be rescinded, be deemed void *ab initio*, and that defendant Sequoia be required to disgorge the full extent of any remuneration received under this illegal contract, less such equitable adjustments as the court shall deem just, in an amount to be determined by the trier of fact in this matter. Plaintiffs ask that the Contract be declared void, restitution ordered against Sequoia in the amount of \$5,054,649, payable to Snohomish County upon return of the Sequoia AVC Edge machines in their present condition.

VIII. REQUESTS FOR RELIEF

WHEREFORE, Plaintiffs respectfully request the following relief:

- 8.1 Declaration of the invalidity of the Contract *ab initio* and *in toto*;
- 8.2 Declaration of the invalidity of the various provisions of the Contract as set forth above in VII. CAUSES OF ACTION Enumerated Claims;

- 8.3 Upon grant of the Declarations above-requested, grant of plaintiffs' petition for such other and further relief as "necessary or proper" under RCW 7.24.080 and issuance of an order that defendants show cause why further relief should not be granted forthwith;
- 8.4 Grant of such other compensatory, declaratory, restitutionary, coercive, punitive, legal and equitable remedies as may be just and equitable, including judgment against defendants for damages sustained by plaintiffs in an amount to be proven at trial, together with prejudgment interest, costs and attorney's fees; restitution and disgorgement of sums unjustly enriching Sequoia; and injunctive relief respecting conduct resulting in harm irreparable at law and as reasonably necessarily to give affirmative effect to the Declarations made herein;
 - 8.5 For such further relief as the court deems just and equitable.

 DATED this 25th day of March, 2005.

GORDON EDMUNDS ELDER PLLC

By: _____ Randolph I. Gordon, WSBA #8435 Attorneys for Plaintiffs