Ellen Theisen and John Gideon VotersUnite! 660 Jefferson Ave. Port Ludlow, WA 98362

The Hon. Henry McMaster Attorney General, State of South Carolina P.O. Box 11549 Columbia, SC 29211

Dear Mr. McMaster:

We understand that you have been asked by Representative Joe Neal to review South Carolina's pending purchase of ES&S iVotronic voting machines and determine whether South Carolina should require the use of a voter-verified paper ballot. VotersUnite! is a national organization of citizens concerned about election integrity in the United States.¹ At present, we are the only organization dedicated to informing election officials throughout the United States of the facts regarding voting systems. We are writing to call your attention to the following facts.

The use of direct recording electronic (DRE) voting machines does not allow election officials to comply with the South Carolina law requiring recounts in close elections.

Section 7-17-280 of the South Carolina code of laws requires a recount in all elections where the margin of victory is less than one percent of the votes. When a direct recording electronic (DRE) voting machines is used to record votes, a recount of the original votes is not possible. All that is possible is to review the initial count by checking the record of the votes. If the machine made an error in recording votes, that error would be reflected in the electronic record and would impact the review as well as the initial count.

The use of ES&S iVotronics does not comply with the South Carolina requirement for voting systems to meet the minimum standards of the Federal Elections Commission.

Section 7-13-1620(A) states that no voting system may be approved for use in the state unless it meets the minimum requirements of the Federal Election Commission's national voting system standards. HAVA maintains the current 2002 standards to be those minimum standards. ES&S iVotronics do not meet the 2002 standards.

A recent hearing of the U.S. House Science Subcommittee on Environment, Technology, and Standards found the testing and certification process for voting equipment to be inadequate.

There is no federal oversight of the process. Vendors contract independently with the testing labs and supply the test plans. No one, not even election officials, are informed about the testing process. The tests do not include testing for viruses or other malicious code, and even the Independent Testing Authorities (ITAs) agree that the standards are not adequate.

Even if the iVotronics met the current FEC standards (which they do not), experts and lawmakers agree that those standards are insufficient to ensure the adequacy of the systems.

<sup>&</sup>lt;sup>1</sup> Since April 20, 2004, VotersUnite! volunteers have, at their own expense, delivered "Myth Breakers for Election Officials" to 534 local election officials across the country, as well as hundreds of state and federal legislators, journalists, and other interested parties. Supplemental information about voting systems can be found on our web site, www.votersunite.org.

Section 7-13-1620(F) requires a field test of any new voting equipment, held in two or more precincts during a primary, general, or special election. This law states that the test must demonstrate the accuracy of votes reported on the machine.

We are not aware that such a field test was conducted on the iVotronics. If it has been conducted, the only way to demonstrate the accuracy is by using parallel testing techniques described in the Brennan Center report.<sup>2</sup> We are not aware that this has been done during the procurement process.

The use of ES&S iVotronic voting machines and the Unity accumulation software does not meet the South Carolina legal requirement for accuracy in recording and counting votes.

Section 7-13-1640(A)(6) requires that any electronic voting system used by the state shall "correctly register or record and accurately count all votes cast for any and all candidates and for or against all questions." A history of recording and counting problems with these systems indicates that they cannot be relied on for accuracy:

Miami-Dade County, Florida. September 2002. The iVotronic voting machines failed to count 8.2% of the votes.<sup>3</sup>

Dallas County, Texas. October 2002. The iVotronic voting machines registered the incorrect choices on the screen.<sup>4</sup>

Broward County, Florida. November 2002. The ES&S voting system failed to count 22% of the votes.<sup>5</sup> In addition, the iVotronics registered incorrect choices on the screen.<sup>6</sup>

Wake County, North Carolina. November 2002. The iVotronic voting machines lost 436 ballots.<sup>7</sup>

Louisiana. November 2003. One-third of the state's 900 new iVotronic voting machines overheated.<sup>8</sup>

Broward County, Florida. January 2004. The iVotronic voting machines registered 134 blank ballots in a one-race election whose winning margin was 12 votes.<sup>9</sup>

http://www.brennancenter.org/programs/downloads/voting\_systems\_final\_recommendations.pdf

<sup>&</sup>lt;sup>2</sup> Recommendations of the Brennan Center for Justice and the Leadership Conference on Civil Rights for Improving Reliability of Direct Recording Electronic Voting Systems. Page 11.

<sup>&</sup>lt;sup>3</sup> **Buyers' remorse.** Broward Daily Business Review; February 3, 2003; by Matthew Haggman. http://verify.stanford.edu/EVOTE/buyers-remorse.html

<sup>&</sup>lt;sup>4</sup> **Area Democrats say early votes miscounted;** The Dallas Morning News; October 22, 2002; By Ed Housewright and Victoria Loe Hicks.

<sup>&</sup>lt;sup>5</sup> **Election glitch missed 103,000 votes in Florida county;** CNN; November 8, 2002. http://www.cnn.com/2002/ALLPOLITICS/11/07/elec02.florida.votes.missing/

<sup>&</sup>lt;sup>6</sup> U.S. Voters Hoodwinked; The American Free Press; November 15, 2002; by Christopher Bollyn http://www.americanfreepress.net/11\_15\_02/U\_S\_\_Voters\_Hoodwinked/u\_s\_\_voters\_hoodwinked.html

<sup>&</sup>lt;sup>7</sup> Electronic Miscounts and Malfunctions In Recent Elections, Page 29. http://www.verifiedvoting.org/resources/documents/ElectronicsInRecentElections.pdf

<sup>&</sup>lt;sup>8</sup> **Louisiana's voting machine saga is bound to continue.** The Shreveport Times; November 30, 2003; Dan Turner. http://www.shreveporttimes.com/html/8BB24438-86F8-4870-BA16-D941DD77DBBB.shtml

<sup>&</sup>lt;sup>9</sup> **Votes from 134 residents were not counted.** Miami Herald; January 07, 2004; By Erika Bolstad; http://www.miami.com/mld/ miamiherald/7655457.htm

- Sarasota County, Florida. March 2004. According to the county Board of Elections, the votes of 189 people were never counted on the iVotronic voting machines. <sup>10</sup>
- Indiana. March 2004. When it was discovered that ES&S installed uncertified software on its iVotronics, without knowledge of the counties' election officials, ES&S admitted that it did so because the certified version did not tabulate votes correctly. <sup>11</sup>
- Miami-Dade County, Florida. 2003, 2004. An audit bug came to light that, according to the IT specialist in the county, would make the audit report "unusable for the purpose that we were considering (audit an election, recount an election and if necessary, use these reports to certify an election)." <sup>12</sup>

In addition, as you consider the good of South Carolina, we call your attention to the lack of integrity Election Systems and Software has shown in dealing with its customers.

ES&S technicians surreptitiously installed uncertified software in at least one state that we know of — Indiana — and lied to the Board of Elections.<sup>13</sup>

ES&S has provided its customers with defective equipment and admitted its culpability in Hawaii<sup>14</sup>, Louisiana<sup>15</sup>, and North Carolina<sup>16</sup>.

Company officials have been involved in known illegal kickbacks in Arkansas<sup>17</sup>, Florida<sup>18</sup>, and Louisiana<sup>19</sup>.

Just this year in South Carolina, ES&S initially provided a deflated bid for the contract currently under consideration.<sup>20</sup>

<sup>&</sup>lt;sup>10</sup> **Sarasota to forgo paper trail for ballots.** Sarasota Herald Tribune; April 30. 2004. By Kim Hackett http://www.starbanner.com/apps/pbcs.dll/article?AID=2004204300361

<sup>&</sup>lt;sup>11</sup> Election Commission Bails Out Voting Machine Maker In Time for May Primary. March 11, 2004; http://www.wishtv.com/Global/story.asp?S=1706282

<sup>&</sup>lt;sup>12</sup> Count Crisis? Elections official warns of glitches that may scramble vote auditing. Miami Daily Business Review; May 13, 2004; by Matthew Haggman. http://www.law.com/jsp/article.jsp?id=1084316008117

<sup>&</sup>lt;sup>13</sup> Election Commission Bails Out Voting Machine Maker In Time for May Primary. March 11, 2004; http://www.wishtv.com/Global/story.asp?S=1706282

<sup>&</sup>lt;sup>14</sup> Statement by Marion Higa, State Auditor, and Chair of Elections Oversight Committee. March 15, 1999; www.state.hi.us/elections/review98.html

<sup>&</sup>lt;sup>15</sup> **Louisiana's voting machine saga is bound to continue.** The Shreveport Times; November 30, 2003; Dan Turner. http://www.shreveporttimes.com/html/8BB24438-86F8-4870-BA16-D941DD77DBBB.shtml

<sup>&</sup>lt;sup>16</sup> Electronic Miscounts and Malfunctions In Recent Elections, Page 29. http://www.verifiedvoting.org/resources/documents/ElectronicsInRecentElections.pdf

<sup>&</sup>lt;sup>17</sup> Arkansas Secretary of State pleads guilty to taking bribes in computer voting equipment case. The Baton Rouge Advocate. http://www.ejfi.org/Voting/Voting-28.htm. Reproduced under the Fair Use exception of 17 USC § 107 for noncommercial, nonprofit, and educational use.

<sup>&</sup>lt;sup>18</sup> **Lobbyist made money from touch screen sales.** St. Petersburg Times; October 6, 2002; Associated Press. http://www.google.com/search?q=cache:WJT4jZ8WH0AJ:www.sptimes.com/2002/10/06/news\_pf/State/Lobbyist\_made\_money\_f.shtml+Florida+%2B+ES%26S+problems&hl=en&ie=UTF-8

<sup>&</sup>lt;sup>19</sup> **Louisiana's voting machine saga is bound to continue.** The Shreveport Times; November 30, 2003; Dan Turner. http://www.shreveporttimes.com/html/8BB24438-86F8-4870-BA16-D941DD77DBBB.shtml

<sup>&</sup>lt;sup>20</sup> **New bidding ordered for S.C. voting machines.** The State; May 27, 2004; By Jim Duplessis, staff writer. http://www.thestate.com/mld/thestate/business/8769956.htm

Finally, please consider that Mike Devereaux, Vice President of Sales at ES&S, recently admitted the unreliability of the iVotronic voting machines to the Saline County, Arkansas, Election Commission:<sup>21</sup>

"The problem with touch screens as vote counters is that they can be easily manipulated."

Other jurisdictions have found it challenging to deploy a completely new electronic voting system, train staff and poll workers, and educate the public in even longer time frames than the three months remaining before the November election. South Carolina need not rush into a change in its voting systems. The state has until August 6 to request an emergency waiver from the Election Assistance Commission.

We urge you to rule in favor of a paper-based voting system and to recommend that the South Carolina State Election Commission request the waiver and study the options rather than forging ahead into a hurried and unnecessary purchase.

Respectfully,

Ellen Theisen and John Gideon VotersUnite!

<sup>&</sup>lt;sup>21</sup> **Election commission hears last pitch on vote machines.** Benton Courier. June 25, 2004. By Richard Duke. http://www.bentoncourier.com/articles/2004/06/25/news/46tnews.txt